

IN THE MATTER OF THE
HORSESHOE CASINO,
Respondent.

* BEFORE THE
* MARYLAND LOTTERY
* AND GAMING CONTROL
* COMMISSION
* Underage Cases Nos. 2025-05-004 and -005

* * * * *

CONSENT AGREEMENT

Pursuant to the Annotated Code of Maryland, State Government Article (“SG”), §§ 9-1A-01, *et seq.* (“Gaming Law”), and Code of Maryland Regulations (“COMAR”) 36.03.04.06, the Maryland Lottery and Gaming Control Commission (“Commission”) and CBAC Borrower, LLC, (“Horseshoe Casino”) desire to resolve this matter without a formal administrative hearing. Accordingly, the parties recite the following facts and make the following agreements:

BACKGROUND

The Commission, with the assistance of the Maryland Lottery and Gaming Control Agency (“MLGCA” or “Agency”), regulates the operation of the State’s video lottery terminals (“VLTs”) and table games, and is responsible for licensing qualified facility operators and ensuring that the operation of video lottery facilities, VLTs and table games is conducted legally. SG §§ 9-1A-02(b), 9-1A-04(b)(14).

If a licensee violates a provision of the Gaming Law, a regulation promulgated by the Commission, or a directive of the Commission or the Director of the MLGCA, the Commission is authorized to, after a hearing, take action against a licensee that may include suspension or revocation of a license, and levying a civil penalty for each violation. SG §§ 9-1A-04(a)(3) – (8), -25; Code of Maryland Regulations (“COMAR”) 36.03.04. The Commission may also take other enforcement action, such as a corrective action plan, a reprimand, or imposition of a condition on

a license. SG §§ 9-1A-04(a)(3), -25; COMAR 36.03.04. The Commission may also agree with a licensee to reach a settlement to resolve a violation. COMAR 36.03.04.06.

Horseshoe Casino is licensed by the Commission as the operator of the video lottery facility in Baltimore City.

By letters dated April 29, 2025 and May 20, 2025, the Agency notified Horseshoe Casino that it was investigating alleged violations of the Gaming Law pertaining to underage individuals.

On August 7, 2025, the Agency issued a Notice of Alleged Violations of the Maryland Gaming Law (“Notice of Violations”) to Horseshoe Casino. The Notice of Violations alleged that on two separate occasions, an underage individual was admitted into the casino and onto the gaming floor. The Notice of Violations asserted that these actions violated the Gaming Law and regulations promulgated thereunder, and that these actions were sanctionable.

Horseshoe Casino has taken corrective measures to restrict underage individuals from entering the casino.

The parties agree to the following terms and conditions as a means of resolving the captioned alleged violations.

TERMS AND CONDITIONS

1. This Consent Agreement is being entered into as a means of settling the alleged violations and avoiding the potential expense and inconvenience of a formal hearing.
2. There has not been a formal finding as to the merits of the allegations in the Notice of Violations. This Consent Agreement does not constitute an admission or denial by either party that a violation of law or regulation has occurred.
3. Upon the parties’ execution of this Consent Agreement, Commission staff shall submit this Consent Agreement to the Commission for review and final approval at its next meeting.

4. Upon the Commission's final approval of this Consent Agreement, the Commission will close these matters.
5. Horseshoe Casino will continue to take appropriate measures to prevent underage individuals from entering the casino.
6. If Horseshoe Casino violates a term of this Consent Agreement, the Commission may impose a sanction or penalty on Horseshoe Casino for violating the Agreement or for the underlying violations. COMAR 36.03.04.06.
7. By entering into this Consent Agreement, Horseshoe Casino waives all rights to administrative or judicial review of these alleged violations.
8. This Consent Agreement extends only to those alleged violations referenced in the August 7, 2025, Notice of Violations. If the Commission subsequently discovers additional facts of a material and substantial nature involving any of the incidents cited in the August 7, 2025, Notice of Violations, and said facts constitute additional alleged violations, the Commission may pursue such additional alleged violations. Horseshoe Casino may dispute such additional alleged violations.
9. This Consent Agreement constitutes the entire agreement between the parties. No prior or subsequent understandings, agreements, or representations, oral or written that are not specified or referenced within this document will be valid provisions of this Consent Agreement.
10. This Consent Agreement may not be modified, supplemented or amended, in any manner, except by written agreement signed by the parties.
11. This Consent Agreement is not final and binding until it is approved by the Commission. COMAR 36.03.04.06B(2).

IN WITNESS WHEREOF, the parties have signed this Consent Agreement as set forth below:

Jacob Witmer (date)
SVP & General Manager
Horseshoe Casino - Baltimore

John Martin (date)
Director
Maryland Lottery and Gaming Control Agency

APPROVED:

Everett D. Browning, Sr. (date)
Chair, Maryland Lottery and Gaming Control Commission